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County of Los Angeles

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January 21, 2014

HONORABLE BOARD OF SUPERVISORS

County of Los Angeles

383 Hahn Hall of Administration

500 West Temple Street

Los Angeles, CA 90012

Dear Supervisors:

CHILD ABUSE AND NEGLECT PREVENTION, INTERVENTION, AND TREATMENT FUNDING (AB 2994 SURPLUS CHILDREN'S TRUST FUND) ALL SUPERVISORIAL DISTRICTS (3 Votes)

IT IS RECOMMENDED THAT YOUR BOARD:

1. Approve a funding allocation from no county cost surplus funds available through AB 2994 for a Board supported program in Supervisorial District II:
 - \$100,000/year for two years for Specialized Services for the Commercial Sexual Exploitation of Children (CSEC) in Supervisorial District II: A Child Trafficking Multi-System Response for Los Angeles County;
2. Authorize the Director of the Department of Children and Family Services (DCFS) to enter into a contractual agreement with the Coalition to Abolish Slavery and Trafficking (CAST) for a Child Trafficking Multi-System Response for Los Angeles County.

This program is a 2-year demonstration project that can be expedited through the execution of a contract with DCFS. In addition, this program is a specialized program that was identified by the Board Office in District II for services in this District and, countywide, as appropriate.



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DEANNE TILTON DURFEE
Executive Director

ADOPTED

BOARD OF SUPERVISORS
COUNTY OF LOS ANGELES

13 January 21, 2014

Sachi A. Hamai
SACHI A. HAMAI
EXECUTIVE OFFICER



INTER-AGENCY COUNCIL ON CHILD ABUSE AND NEGLECT

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HONORABLE BOARD OF SUPERVISORS

January 21, 2014

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BACKGROUND

In 1982, the Governor of California signed into law two bills aimed at preventing and treating child abuse and neglect. The first bill, Assembly Bill (AB) 1733/Papan (Chapter 1398, Statutes of 1982), authorized the allocation of state funding to counties for child abuse prevention and intervention services offered by public and private, non-profit agencies.

The second law, AB 2994/Imbrecht (Chapter 1399, Statutes of 1982), established a County Children's Trust Fund for the purpose of funding child abuse and neglect prevention and intervention programs operated by private, nonprofit organizations. AB 2994 requires that \$4.00 of any fee for a certified copy of a birth certificate shall be paid to a County Children's Trust Fund.

Both of these laws provide that a designated multi-disciplinary child abuse council shall develop and recommend funding priorities to the Board of Supervisors. In Los Angeles County, the designated child abuse council is the Inter-Agency Council on Child Abuse and Neglect (ICAN).

Review Process

The Department of Children and Family Services (DCFS) has the responsibility for monitoring the amount of funds available through the Children's Trust Fund established by AB 2994. Approximately five years ago, DCFS notified ICAN that there was a surplus of funds available in the Trust fund. Since that time there have been specialized programs funded in all Five Supervisorial Districts. These specialized programs include funding for Up-front Assessments, Mentoring, an Incarcerated Parents Program, Family Visitation Centers and Safe Child Custody Exchange Programs, Services for Recently Emancipated Foster Youth Between the Ages of 18 and 24 who are Pregnant or Have Young Children and a Child Abuse Prevention and Early Intervention Project for Developmentally Disabled Children.



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Executive Director

Most of these programs have been extended for an additional two-year period. The programs that are currently operating in Supervisorial Districts I, III, IV and V have either been extended for another two-years or will soon be extended for an additional two years. However, the specialized program that was operating in Supervisorial District II, Services for Recently Emancipated Foster Youth Between the Ages of 18 and 24 who are Pregnant or Have Young Children, will not be extended beyond it's current contract term as the focus of the services provided by the agency in that District (Gramercy Housing Group) recently changed. It was determined that this program no longer met the needs of the population that was identified for these services. As this program will no longer be funded in District II, the District has identified a new specialized program for funding through AB 2994 surplus funds.

As with all proposals that come to ICAN through AB 1733 or AB 2994, ICAN engaged in a very serious and lengthy process to review and evaluate all of these proposals. ICAN formed a special Ad Hoc Group comprised of members from numerous County, City and Federal agencies including the Department of Children and Family Services, Department of Mental Health, Probation Department, Department of Public Social Services, Department of Health Services, Office of County Counsel, the Federal Bureau of Investigations and the Los Angeles County Office of Education.

This Ad Hoc Group held a face-to-face meeting and engaged in an extensive process of vetting this proposal so that any concerns regarding the proposal could be addressed. The Ad Hoc Group made suggestions for changes to clarify and improve the proposal and these changes were incorporated into the final proposal that is being submitted to you along with this Board letter for approval.

RECOMMENDED PROGRAM

The recommended program to be funded is the Coalition to Abolish Slavery and Trafficking (CAST). CAST is a coalition of organizations working together to identify and serve victims of human trafficking, prosecute traffickers, raise awareness, and eradicate modern-day slavery. This agency co-founded the Los Angeles Metropolitan Task Force on Human Trafficking—a 60 plus



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network of government and non-governmental organizations—and has served more trafficking victims than any other agency in the U.S. CAST is ideally positioned to bring its collaboration, movement-building and service-delivery expertise to add to and support the leadership and implementation of important efforts to serve minor victims of trafficking that is currently taking place in the Los Angeles area. CAST seeks to implement a 24-month project to leverage, map and develop a specialized, comprehensive services model for trafficked youth in Supervisorial District II. This funding will parallel and complement CAST's current partnership with DCFS and the Los Angeles County Probation Department to develop a county-wide CSEC protocol involving key Los Angeles County agencies. Central to the countywide response will be the community organizations and faith-based communities in providing specialized services to support both system- and non-system-involved children.

Los Angeles County has embarked on a large-scale effort to combat harm to its youth through commercial and sexual exploitation. CAST plans to assist the County in scaling up its servicing model and will work collaboratively with County agencies, community agencies and faith-based organizations to develop a stronger infrastructure and network of governmental and non-governmental agencies. CAST will provide a strong data component and evaluation piece for the services that it provides. They have already launched a customized database, created a legal pro-bono network and identified more mental health practitioners to assist those caught in the web of human trafficking. CAST hopes to expand the infrastructure that is currently in place and focus on the healing process including the use of modalities for complex trauma. CAST also plans to train organizations to provide the necessary and appropriate services for this population.

The County is currently in the process of developing a countywide protocol for responding to CSEC youth and CAST staff will act as consultants in this protocol development. CAST's goal is to add capacity quickly so that necessary agencies and service providers are ready when the protocol is completed. (Please see attached proposal and budget submitted by CAST for approval.)



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FISCAL IMPACT

There is no fiscal impact on the County. AB 2994 funds are birth certificate surcharge funds deposited into the County's Children's Trust Fund. The DCFS Finance Section has assured ICAN that there are sufficient funds available in the Children's Trust Fund to fund this program for two years.

CONTRACTING PROCESS

DCFS has responsibility for administering contracts between the County and private, non-profit community based agencies that receive funding through AB 2994. The overall goal of this funding is to support child abuse prevention, intervention and treatment efforts and activities to help protect the families and children of Los Angeles County. This program was selected to replace the program that had currently been funded in Supervisorial District II. The District and ICAN believe that CAST is the agency best qualified to provide the recommended services, based on its history of successfully providing these services in the past.

Respectfully submitted,

A handwritten signature in black ink, appearing to read "Deanne Tilton", written over a horizontal line.

Deanne Tilton

Executive Director

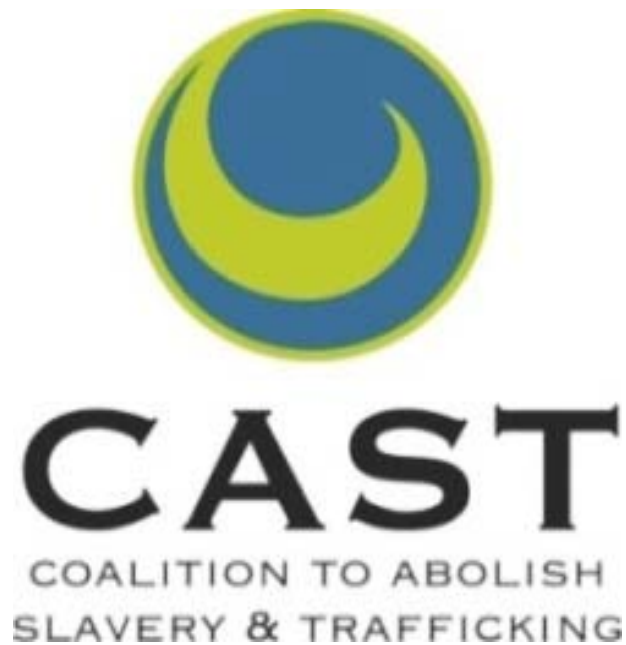
Inter-Agency Council on Child Abuse and Neglect (ICAN)

DT:es

Attachments

- c: Sheriff Leroy Baca, ICAN Chairperson
William Fujioka, Chief Executive Officer (CEO)
Philip L. Browning, Director, DCFS
ICAN Policy Committee
Children's Board Deputies





Funding Proposal:

**Specialized Services for CSEC in Supervisorial District 2
A Child Trafficking Multi-System
Response for Los Angeles County**

Contact Information:

Kay Buck, Executive Director
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Los Angeles, CA 90036
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kay@castla.org

Introduction

Under the leadership of Los Angeles County Supervisor Mark Ridley-Thomas, there is a new urgency, political will and collaborative vision to create a model multi-system, county-wide response to stop child trafficking in Los Angeles County. Nowhere is the need for this effort more critical than in Supervisorial District Two, which has the largest documented concentration of CSEC cases identified in the county, encompassing both Spas 6 & 8 (South Los Angeles and South Bay including Long Beach). Given our experience in working with this population, we know first-hand at CAST that a collaborative approach is needed to comprehensively address the complex needs of minor victims of trafficking, both system-involved and non-system-involved. CAST is proposing a community-based partnership that will effectively engage community and faith-based partners to complement those from law enforcement and Los Angeles County government agencies. **In response to the need for a comprehensive, multi-systems response to the growth of criminal enterprise that exploits the most vulnerable children, the Coalition to Abolish Slavery & Trafficking (CAST) is seeking funding under the Interagency Council on Child Abuse And Neglect (ICAN) in the amount of \$200,000 to implement a 24-month project to leverage, map, and develop a specialized, comprehensive services model for trafficked youth in Supervisorial District 2.** This funding will parallel and complement CAST's current partnership with the DCFS and LA County Probation to develop a county-wide CSEC protocol involving key Los Angeles County agencies to ensure a collaborative and effective response. Central to the countywide response will be the community organizations and faith-based communities in providing specialized services to support both system- and non-system-involved children.

CAST is a coalition of organizations working together to identify and serve victims of human trafficking, prosecute traffickers, raise awareness, and eradicate modern-day slavery. As the agency that co-founded the Los Angeles Metropolitan Task Force on Human Trafficking—a 60 plus network of government and non-governmental organizations—and has served more trafficking victims than any other agency in the U.S., CAST is ideally positioned to bring its collaboration, movement-building and service-delivery expertise to the leadership and implementation of this important effort to serve minor and young adult victims of trafficking in the Los Angeles area.

Description of Need

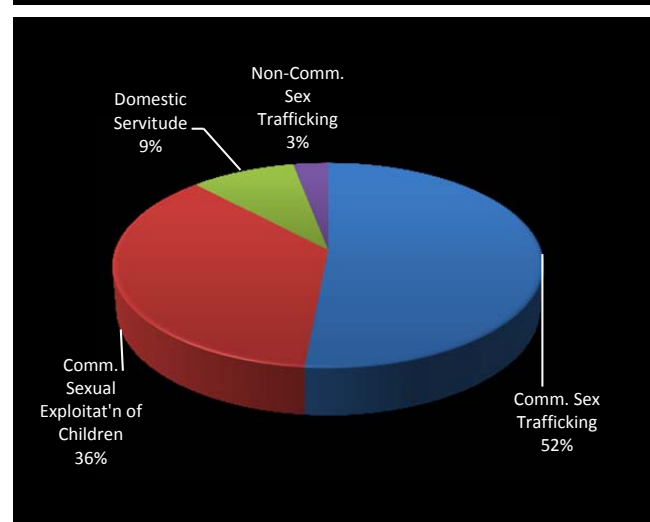
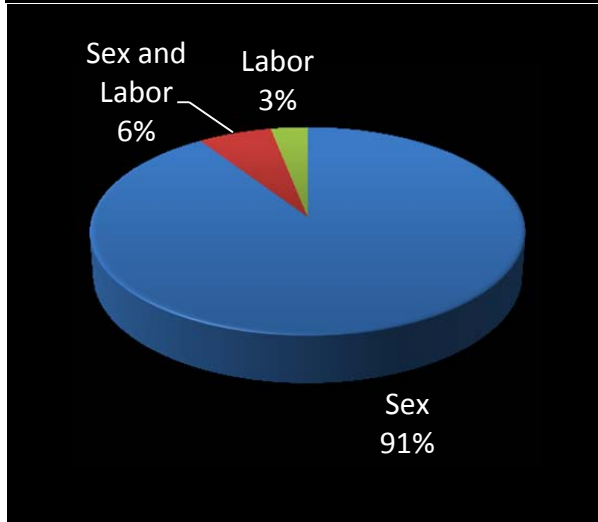
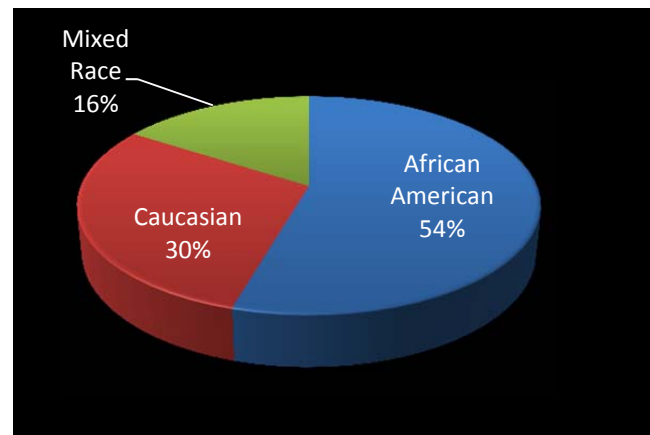
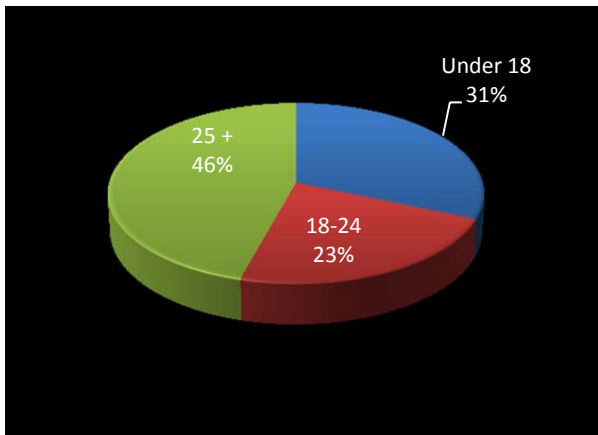
Commercial Sexual Exploitation of Children (CSEC) is defined as the sexual abuse of a minor, “entirely, or at least primarily, for financial or other economic reasons.” Examples of CSEC include inducing a child under eighteen to dance at a strip club, forcing a child to perform sex acts for profit, acting in a pornographic video for profit, and the sex trafficking of minors in street prostitution. The economic exchanges involved may be either *monetary* or *non-monetary* (i.e., for food, shelter, drugs, etc.).¹ It is estimated that an exploiter may earn as much as \$650,000 in a year by exploiting as few as four children.² Federal law declares that anyone under the age of 18, and is engaged in commercial sex, including those born and raised in the U.S., are victims of human trafficking. Federal and California state laws also criminalize labor trafficking which involved using force, fraud, coercion and deception to make someone work against his or her will. In Los Angeles, minor-victims have been identified as trafficked for forced labor in domestic work, begging, magazine crews, restaurant work, and drug sales.

¹ Kate Walker, *California Child Welfare Council, Ending The Commercial Sexual Exploitation Of Children: A Call For Multi-System Collaboration In California* (2013)

² Barbara Grady, *Youth Trafficking in Oakland: Big Business Despite Government, Police Efforts (Series Part 1)*, *Oakland Local*, May 5, 2010, <http://oaklandlocal.com/article/youth-trafficking-part-1>.

Within the United States, California has emerged as a magnet for domestic minor sex trafficking (DMST), with three of the nation's thirteen High Intensity Child Prostitution areas as identified by the FBI being Los Angeles, San Francisco and San Diego. In 2010, Los Angeles County reported 174 prostitution arrests of commercially sexually trafficked children (under the age of 18) and 2,351 prostitution arrests of young women aged 18-24. A study of Los Angeles County's Succeeding Through Achievement and Resilience (STAR) Court, a collaborative post-disposition juvenile court working with exploited youth, revealed a strong link between CSE and the local child welfare agency. Among the seventy-two girls involved with the court, fifty-six have had prior contact with the Department of Children and Family Services. Within this group, forty-two were or are formally supervised by the dependency court, four had voluntary family maintenance, and five had several unsubstantiated child abuse referrals.³ Additionally, data collection on this population has also shown that girls with prostitution arrests were more likely to have a co-occurring mental and substance abuse problem.⁴ CAST's own experience has shown that girls are trafficked as young as 10 years old, and are often mistaken for adults and thrown into the adult criminal system where they receive no services. Trafficked youth are arrested multiple times for the crimes that their traffickers force them to commit.

CAST Client Statistics for Domestic Trafficking Victims



³ Walker, page 11.

⁴ Report of the Domestic Trafficking Subgroup of the ICAN-CSEC Subcommittee, submitted for committee consideration by Judge Donna Quigley Groman on March 22, 2011.

For many reasons, budgetary and training among the largest, the agencies charged with the protection and rehabilitation of youth at-risk for CSEC and labor trafficking have dedicated limited resources to this population. There has also been a lack of coordination and collaboration among various agencies and service providers, as well as a lack of specialized training for all systems that come in contact with this population and other at-risk populations that have very complex needs and current and past trauma histories. With increased awareness of this issue has come increased political will to develop solutions for the prevention of human trafficking and the identification and healing of its victims. Key among these efforts in recent years is the work of the Inter-Agency Council on Child Abuse & Neglect, S.T.A.R. Court, and the DCFS Taskforce. Since the needs of this population are extremely complex, it is essential that any appropriate multi-system response must call for the expertise and investment of all stakeholders, who are already serving these kids, but not identified, and for such stakeholders to have a truly collective impact, including: safety planning, medical, housing, legal services, mental health, family counseling, survivor mentorships, educational planning, and more. CAST will provide specialized services to minor trafficking victims in-house, as well as collaborate and leverage resources with its already existing network of trained service providers and county agencies, and add key strategic partners who are serving this population but have not been trained nor developed assessments to identify children and families.

Project Description:

Supervisor Ridley-Thomas recognizes that an effective multi-system response to this serious issue must be broad and inclusive. As much as possible, it must also include evidence-based practices, youth voice, the input of survivors, alternative healing modalities and trauma-informed care. With these factors in mind, **CAST is proposing to implement a 24-month project to develop a specialized, comprehensive services model (concentrated in District 2) for trafficked youth and transition aged (TAY) youth ages 12 – 24.** Our vision for scaling a services program for a growing number of survivors is that it will serve as a key component of the **county-wide multi-system response** protocol to mobilize partner organizations at the appropriate times, and ensure that services are available to survivors in a seamless and victim-centered manner. CAST will ensure the investment of all partners and sectors and the inclusion of all appropriate service providers so that the response is both specialized and effective in meeting the needs of victims and preventing their future victimization.

Emerging research has affirmed the efficacy of a number of promising practices, with both researchers and providers stressing the importance of providing a continuum of care to trafficking victims. This research serves as validation to CAST's continuum-of-care approach to service delivery. The six components of promising practices for services and strategies are:

1. Safety planning for both the clients and the staff serving them;
2. Collaboration across the multiple systems and agencies;
3. Trust and relationship building to foster consistency;
4. Culturally competent and holistic appropriate service provision;
5. Trauma-informed programming;

6. Survivor involvement in the development and implementation of programming.⁵

CAST, and key stakeholders participating in the process, will utilize current research, agencies, and resources, the above-listed best practices, and knowledge of the service area and its resources to develop and leverage specialized comprehensive services that are responsive to local needs and that maximize multi-sector partnerships throughout Los Angeles County.

CAST's trauma-informed services model is both holistic and rooted in empowerment, including: Emergency Response/24-hour Hotline, Specialized Legal Services, and Case Management. **One of the primary goals of the project is to scale CAST's Emergency Response System (ERS) to increase its capacity to provide trauma-informed services to a growing number of trafficking victims, and to enhance their safety.** By scaling the program to meet the growing demand, CAST will enhance and expedite a greater number of clients' entry into services following identification.

CAST's Emergency Response Team provides 24/7 response to referrals from the national hotline, LAPD, Sheriff, FBI, ICE, and other law enforcement agencies throughout the county. The Hotline is an Intake Line serving as a critical point-of-entry for victims to receive safety planning and assistance with escape so that they can fluidly enter into CAST's comprehensive direct services, known as the Empowerment Pipeline. The hotline is also the point of intersection where CAST coordinates with law enforcement and good Samaritans, and increasingly more victims themselves, reporting potential cases. The project will help to support the Emergency Response function, which oversees staffing and operations of the hotline; provides 24/7 response to referrals; coordinates CAST's response to victims; and serves as the liaison with law enforcement and service partners to coordinate the emergency response in breaking cases.

Emergency Response/Hotline includes a 24-hour ER Coordinator and an ER lawyer on-call, both of whom conduct assessments and factual intakes for referrals to housing, counseling, or other social or legal needs. If the person is assessed to be trafficked, they have a host of services to choose from: safety assessment and planning; legal assessment, provision of food and basic necessities, housing referrals, case management, medical care, crisis and suicide intervention, counseling and other forms of mental health care, transportation, education and training, and referrals for substance abuse intervention and treatment, support groups and life skills training, employment assistance, emergency vouchers, and more. The ER Coordinator collaborates with case managers and attorneys to bring all of the agency's culturally-sensitive and comprehensive services to bear upon each case.

CAST's specialized legal services include reporting to law enforcement, retaining a victim's rights attorney under Marsy's Law, criminal advocacy should they face charges themselves, and other re-entry services including clearing records and warrants. CAST also provides in-house employment, family, civil law representation, and immigration remedies when necessary, that are specific to the needs of trafficking survivors and afforded to them by law. Legal services are delivered through a rights-based frame work and focus on empowerment of advocacy. CAST also provides case management to provide counseling, access to housing, social service and health benefits, obtaining identity documents, educational opportunities, and wellness and mental health resources geared toward the survivors leaving the life and finding her independence. CAST provides basic needs such as transportation, clothing, and toiletries as well as life skills workshops designed to help clients rebuild their lives. Also

⁵ Heather J. Clawson et al., U.S. Dep't. of Health & Human Services, *Human Trafficking Into and Within the United States: A Review of the Literature 20 – 21* (2007) available at <http://aspe.hhs.gov/hsp/07/humantrafficking/litrev/index.pdf>

focused on survivors' wellness, clients have access to complementary healing modalities utilizing somatic methods and interventions.

Project Goals, Objectives and Deliverables—The goal of the proposed project is to develop a specialized comprehensive service model for District 2, in order to identify and serve minor and Transition Aged Youth (TAY) ages 12 – 24 who are victims of human trafficking. The first year of the 24-month project will focus on convening key stakeholders and engaging the community to facilitate the process of mapping and leveraging services available to survivors in the system and those who are not in the system, and scaling the service program model. Special attention will be made to leverage the information and resources of ICAN, while also ensuring that CAST events and resources surfaced will be shared on the ICAN website to further the collaborative goals of this project. The county protocol will serve as a tool that will mobilize a team of multi-disciplinary partners when a case breaks and a victim is identified. The second year of the project will test and evaluate the service model by piloting it with real minor trafficking cases.

The goals of the project will be achieved by implementing the following **project objectives**:

- 1) Convening stakeholders working in the service area representing a broad and multi-system spectrum of agencies and partners working with trafficking and CSEC victims, including child protective services, law enforcement, education, legal, healthcare, mental health, and social service agencies, faith-based organizations and community-based organizations that are likely coming into contact with victims.
- 2) Mapping and leveraging existing services and resources for outreach, service delivery and collaboration, including identifying gaps in services and needs for training (these will include, but are not limited to outreach, medical, mental health, social services, family support services, places of worship, legal services).
- 3) Facilitating information gathering, stakeholder meetings, and protocol development as it relates to community and faith-based response, victim support and delivery of comprehensive services.
- 4) Developing and delivering a specialized comprehensive, trauma-informed service model for CSEC and TAY trafficking victims, including case management and access to medical, mental health, family counseling, housing, legal and other services, complete with a data collection method to ensure the development of evidence-based practices for District 2.
- 5) Formally piloting and evaluating the service model for District 2.

Implementation Plan—The proposed project will be implemented over a 24-month period.

Project Objectives	Project Timeline And Activities	Project Outputs/Deliverables
Objective #1: <i>Convene key stakeholders who represent a broad and multi-system spectrum of agencies and partners working with victims</i>	<ul style="list-style-type: none"> Develop detailed work plan (mo. 1) Create stakeholder database (mo. 1) Develop contact lists (mo. 1) Outreach to stakeholders (mos. 1 & 2) Identify dates and locations of convenings (mos. 1 & 2) 	<ul style="list-style-type: none"> Detailed work plan Stakeholder database with service and contact information Calendar of facilitated convenings
Objective #2: Map and leverage existing services and	<ul style="list-style-type: none"> Identify, and meet with if necessary, all agencies in Supervisorial District Two, and beyond, who are or wish to work with the 	<ul style="list-style-type: none"> Service map Database of providers

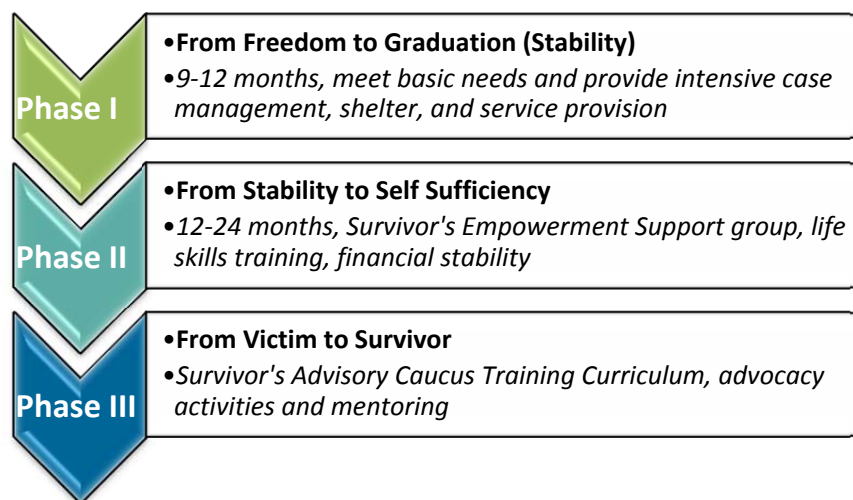
resources for outreach, service delivery and collaboration, including identifying gaps in services and needs for training	minor trafficking victim population (mos. 1-12) <ul style="list-style-type: none"> Identify gaps in service provision and seek agencies anywhere in the county to fill them (mos. 6-18) 	
Objective #3: <i>Facilitate information gathering, stakeholder meetings, and protocol development related to community and faith-based response, victim support and delivery of comprehensive services.</i>	<ul style="list-style-type: none"> Convene stakeholders in various groupings and formats (mos. 3-7) Conduct research regarding programs in other states and with federal departments to survey best practices and existing models outside the state (mos. 2-3) Conduct one-on-one interviews with key stakeholders (mos. 2-6) Capture and collate stakeholder input and meeting attendance (mos. 3-7) Create and distribute follow-up task lists; monitor and coach follow-up tasks to keep project on deadline (mos. 3-24) 	<ul style="list-style-type: none"> Meeting minutes Collective record of stakeholder input from all convenings and follow-up activities
Objective #4:(Internal) Develop a specialized comprehensive, trauma-informed service model for CSEC and TAY trafficking victims, complete with a data collection method to ensure the development of evidence-based practices for District 2	<ul style="list-style-type: none"> Identify partners/key service providers for our population (mos. 1-24) Create & sign MOUs for each partner to provide safety, medical, mental, alternative healing, specialized legal services, housing, etc. (mos. 9-12) Develop internal domestic minor program model specialized respectively for minors and TAY (mos. 9-12) Develop data collection strategies and evaluation design (mos. 9-12) Coordinate and deliver comprehensive services 	<ul style="list-style-type: none"> Draft Program Model, including policies and procedures, detailed service pipeline, staffing model, etc. MOU from each partner
Objective #5: <i>Formally pilot and evaluate the protocol and service model</i>	<ul style="list-style-type: none"> Develop and test internal domestic program models specialized respectively for minors and TAY (mos. 9-24) Implement client data collection strategy, systems and protocol (mos. 9-24) 	<ul style="list-style-type: none"> 40 minor and TAY trafficking victims receive services Client data Data analysis and evaluation report with recommendations

Project Partners

Organizational Background of the Lead Agency—As the first organization in the U.S. exclusively dedicated to providing services and advocacy to victims of trafficking, the Coalition to Abolish Slavery and Trafficking (CAST) has served as a strong leader on many fronts of the anti-trafficking movement. The agency champions a survivor-centered, trauma-informed approach to serving trafficking victims and

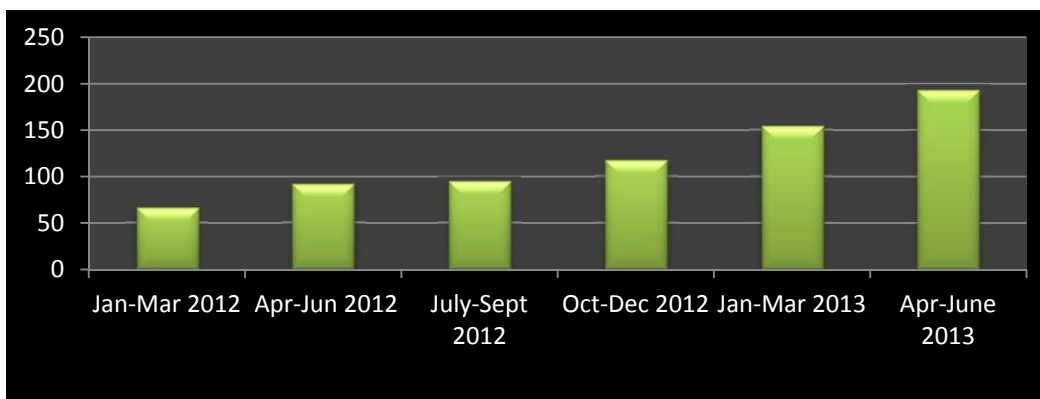
has innovated model direct service programs that promote life skills and self-advocacy. **CAST's mission is to assist persons trafficked for the purpose of forced labor and slavery-like practices and to work toward ending all instances of such human rights violations.**

CAST has served over 1,100 adult and minor victims of human trafficking and their family members and has trained over 35,000 governmental, NGO, legal and faith-based officials to outreach to, identify and serve victims. **The agency champions a survivor-centered approach, developing model direct service programs that promote life skills and self-advocacy, including the nation's first shelter dedicated exclusively to trafficking victims. CAST's Empowerment Pipeline** for direct service delivery recognizes and addresses the complex needs of trafficking victims from crisis through stabilization:



Our continuum of care includes in-house expertise in emergency response, safety planning, legal services, shelter and case management. Our network of trained service partners ensures that clients have access to health, mental health and dental services, job training, and permanent shelter. Clients enter services as victims, but emerge as survivors, with some participating in our leadership program and becoming partners and the most credible voices in our outreach, education and service development efforts. In April, a new California law, SB1193, was implemented which mandates posting of the CAST hotline at adult businesses, bus stops, transit centers and truck stops throughout California, including trafficking routes between Arizona and California. In just the first three months since the law was implemented, CAST has seen a dramatic increase in calls to its hotline.

Calls to CAST's Hotline 1/12 – 6/13



As the co-founder of the Los Angeles Metropolitan Task Force on Trafficking, CAST has established relationships with more than sixty law enforcement, legal and municipal agencies, including the Los Angeles Police Department, FBI, Los Angeles Sheriff's Department, ICE, EEOC, and the U.S. Attorney's Office. As the co-founder of the Los Angeles Anti-Trafficking Collaborative, CAST also has formal relationships with over ninety service provider agencies, including hospitals and community clinics, rape crisis centers, legal services providers, numerous service agencies that provide housing and other services to minor trafficking victims, and faith-based organizations. CAST has trained and coordinates the efforts of a corps of approximately 200 pro-bono attorneys willing to work on trafficking cases.

CAST is an experienced movement-builder, facilitating effective multi-lateral partnerships for outreach, identification, emergency response to breaking cases, and comprehensive service provision. The agency has been an active participant in the ICAN-CSEC Subcommittee and attended the April Roundtable convened by Supervisor Ridley-Thomas. CAST has the expertise, relationships and coalition-building skills required to expand and create a service delivery model that will be piloted in Supervisorial District 2—the district with the highest number of documented CSEC cases.

CAST is a member of the California Child Welfare Council's CSEC Work Group established under the California Council's Child Development and Successful Youth Transitions Committee, as well as a member of the county and state CSEC Action Teams. Key members of this work group, including CAST, provided recommendations set forth in the recent "Ending the Commercial Sexual Exploitation of Children: A Call for Multi-System Collaboration in California." Angela Chung, Staff Attorney, heading the legal program for domestic survivors, co-chairs the subcommittee on "Identification and Response" for the Los Angeles County CSEC Taskforce initiated by Supervisor Michael D. Antonovich, co-chaired by Roberta Medina (DCFS) and Michelle Guymon (Probation). CAST is also a key contributor in aiding the drafting Los Angeles County Probation Department's policies and procedures on working with victim-minors under their care who are cooperating with law enforcement and testifying against their traffickers. CAST is also a key NGO at STAR Court in Compton Juvenile Court providing specialized legal services and social services for minors who are in juvenile justice system but identified as sex trafficked. CAST is additionally the NGO point of contact for legal organizations in the building of a diversion program for DMST within the Los Angeles District Attorney's Office under SB1279. All of these

collaborations will ensure that the proposed local efforts will reflect and support the state and county CSEC team priorities.

The following are partners CAST already works with in serving this population as well as new partners we feel should be brought into the fold to develop comprehensive services and systematized collaboration on serving the CSEC minor and TAY population (this is not a final list):

- Los Angeles County Inter-Agency Council on Child Abuse and Neglect (ICAN), including all the members of the CSEC Subcommittee
- Los Angeles County Probation Department, Michelle Guymon DMST Unit
- DCFS – Emilio Mendoza (MART); Eric Ball (Runaway Unit); Fesia Davenport DCFS Taskforce Co-Chair
- Los Angeles County Counsel, Debra Hale
- Department of Public Health, Dr. Suzie Baldwin
- Department of Mental Health
- Los Angeles County Office of Education
- Children’s Rights Legal Agencies:
 - Children’s Law Center Leslie Heimov
 - Alliance for Children’s Rights, Laura Streimer
 - Public Counsel, Martha Matthews
 - Legal Aid Foundation of LA (LAFLA)
- S.T.A.R. Court, Commissioner Catherine J. Pratt
- Shields for Families
- Mary Magdalene Project
- Saving Innocence
- Juvenile and Dependency bench officers
- Dr. Astrid Heger, STAR Follow-Up Clinic
- Law Enforcement Agencies: Los Angeles Sheriff’s Department; Los Angeles Police Department; Long Beach Police Department; Federal Bureau of Investigation (FBI) & Innocence Lost Taskforce; and Department of Homeland Security (DHS)
- Sinetta Farley, East Rancho Dominguez Association
- Faith Communities:
 - Black Health Care Coalition, Ernie Smith
 - Rev. Bam Crawford, Denise Taylor, Karisa Kyle - Bible Enrichment Fellowship
 - Rev. Deborah Manns, Virtuous Woman, Inc.
- DV & Sexual Assault Organizations:
 - YWCA, Sharon Shelton
 - Peace Over Violence, Patti Giggans
 - CPAF, Center for Pacific Asian Families

- Mindfulness Program, UCLA
- Los Angeles Metropolitan Task Force on Trafficking
- Los Angeles Unified School District

As part of the comprehensive services program, CAST will contact the above-listed agencies to assess their interest and potential role in the service development project, and to surface additional agencies partners.

Budget

Please see the attached two-year Project Budget.

CAST has a diversified fund development plan that proactively identifies sources of funding prior to implementing or scaling of programs. The agency has already secured two-year funding to support its legal services provision for domestic minor victims of trafficking and upon implementation of the pilot of the specialized comprehensive services model will seek additional funding to fully implement and scale those services. CAST has managed and received the highest marks for \$5.4 million in federal grants from the Department of Health & Human Services, Office of Refugee Resettlement, Department of Justice, Office for Victims of Crime and the U.S. State Department. CAST has also successfully managed a multi-year grant from the California Emergency Management Agency, as well as more than \$5 million from local, national and international foundations and corporations.

COALITION TO ABOLISH SLAVERY & TRAFFICKING (CAST)

Development of a Collaborative County Response and Services for Commercially Sexually Exploited Children & Transitioned Aged Youth Los Angeles Supervisorial District 2

Cost per client served (40 clients projected each year)

Year 1		Year 2	
Pesonneel	\$ 1,460	Pesonneel	\$ 1,644
Transportation	\$ 30	Transportation	\$ 15
*Project Expenses	\$ 885	*Project Expenses	\$ 716
Overhead	\$ 125	Overhead	\$ 125
TOTAL: \$ 2,500		TOTAL: \$ 2,500	

* Project Expenses includes a direct to client benefit for needed services not covered by other funding sources.

COALITION TO ABOLISH SLAVERY & TRAFFICKING (CAST)

Development of a Collaborative County Response and Services for Commercially Sexually Exploited
Children & Transitioned Aged Youth Los Angeles Supervisorial District 2

Year 1

PERSONNEL					
Position	Name	Computation		12-Month	
		Annual Salary	FTE%	Cost	
Executive Director	Kay Buck	\$ 132,300	x 5%	\$	6,615
Director of Survivor Empowerment	New Hire	\$ 88,000	x 10%	\$	8,800
Staff Attorney	Angela Chung	\$ 52,500	x 10%	\$	5,250
Program Coordinator	New Hire	\$ 50,000	x 50%	\$	25,000
	Total FTE:		0.75		
				SUB-TOTAL: \$	45,665

The Executive Director (.05FTE) - will provide general oversight and direction for the project, supervise staff and serve as the certifying official for all grant related activities and expenditures.

The Director of Survivor Empowerment (.10FTE) - will provide oversight of all social services and shelter programs for the project. The position is responsible for program development and will provide input to the county protocol development

The Staff Attorney (.10 FTE) - will provide legal services including criminal justice system-based victim advocacy to CSEC and TAY victims of human trafficking. Provide input on protocol development and service mapping in District 2.

The Project Coordinator (.50 FTE) - will serve as the lead and primary point of contact for the project. They will facilitate information gathering, and stakeholder meetings of direct service providers. They will also provide direct services and coordinate community based services to CSEC and TAY victims of human trafficking. Please see services listed below.

FRINGE BENEFITS					
Benefit Type	Computation		Cost		
	monthly cost *				
	FTE%	mos.			
Medical / Dental	\$ 563	x 12	\$	6,750	
Retirement	\$ 45,665	x 3%	\$	1,370	
Staff Parking	\$ 71	x 12	\$	855	
Payroll Taxes / Fees	\$ 45,665	x 8.25%	\$	3,767	

COALITION TO ABOLISH SLAVERY & TRAFFICKING (CAST)

Development of a Collaborative County Response and Services for Commercially Sexually Exploited
Children & Transitioned Aged Youth Los Angeles Supervisorial District 2

Year 1

SUB-TOTAL: \$ 12,742

Total Personnel & Fringe Benefits: \$ 58,407

Health Benefits - CAST has developed a comprehensive benefits package to support employee health and wellness particularly direct services staff who provide trauma informed care and work directly with victims. calculated by: monthly costs (\$750) * total FTE (.75) * 12 months.

Retirement - is calculated at 3% of the total compensation paid to project staff paid for the first year of the project.

Staff Parking - per employee is \$95 per month. Staff parking is calculated by monthly cost (\$95) * total FTE (.75) * months of project (12)

Payroll Taxes / Fees - are calculated at 8.25% of total salaries for the first year of the project.

TRAVEL

Local Parking and Mileage	\$	100.83	x	12	\$	1,209
					TOTAL: \$	1,209

Local Parking & Mileage: Parking and Mileage costs are for project staff conducting project related business such as meetings, convening's and client direct service appointments (medical, dental, law enforcement, mental health, etc.). Costs = \$100.83 per month x 12 months. Project staff will be reimburse for mileage incurred for project activities at a rate of .55 per mile (governmentally approved mileage rate).

PROJECT EXPENSES

Equipment	Computation	Cost
Evaluation / Data Collection	\$ 382.00 X 12	\$ 4,584
Direct Client Services	\$ 1,666.00 x 12	\$ 19,992
Survivor Stipends	\$ 200.00 x 12	\$ 2,400
Staff/Client Meeting Space	\$ 410.23 x 12	\$ 4,923
Telecommunications	\$ 227.21 x 12	\$ 2,726
Project Supplies	\$ 64.29 x 12	\$ 771
	TOTAL: \$	35,397

COALITION TO ABOLISH SLAVERY & TRAFFICKING (CAST)

Development of a Collaborative County Response and Services for Commercially Sexually Exploited Children & Transitioned Aged Youth Los Angeles Supervisorial District 2

Year 1

Evaluation / Data Collection: CAST will allocate funds to the maintenance of its services database. CAST will enhance its database to track emerging trends in serving the CSEC and TAY population. The hourly rate for database administration is \$56.25 (the governmentally approved consultant rate) x 81.5 hours of development.

Direct Client Services: CAST's trauma-informed services model is both holistic and rooted in empowerment, including: Emergency Response/24-hour Hotline, Specialized Legal Services, and Case Management. CAST employs a comprehensive case model that includes counseling support, basic necessities, transportation, clothing, basic necessities, housing, educational needs, benefits, obtaining identity documents, and providing medical and mental health resources. Additionally, CAST provides life skills workshops for survivors. Most of direct client services are covered by CAST's existing service model and/or through its coalition of service providers. However, there will be costs incurred during the 1st year of services provision that will require payment. CAST will allocate \$500 per client for services requiring payment.

Survivor Stipends: CAST will allocate \$2,400 to stipend pay Caucus Members (HT survivors who have graduated the CAST Program) to support emergency response initiatives as well as training of newly identified service agencies. Survivors will receive \$200 per 8 hours of their time and service to the project.

Staff / Client Meeting Space: CAST will allocate \$4,923 to office and meeting spaces for client appointments/interviews and partner meetings.

Telecommunications: CAST will allocate \$224 per month to telecommunications (Office phones, cell phones, and 24-hour Intake Line).

Project Supplies: CAST will allocate \$64 per month to project supplies which include general office supplies as well as meeting facilitation supplies.

OTHER COSTS

	Computation				Cost
Audit / Accounting	\$	300	x	12	\$ 3,600
Insurance	\$	71	x	12	\$ 855
Equipment Rental	\$	12	x	12	\$ 149
Printing Reproduction	\$	9	x	12	\$ 112
Postage	\$	23	x	12	\$ 270
TOTAL:					<u>\$ 4,987</u>

General Operating costs will be allocated to this project at 4.5%

COALITION TO ABOLISH SLAVERY & TRAFFICKING (CAST)

Development of a Collaborative County Response and Services for Commercially Sexually Exploited
Children & Transitioned Aged Youth Los Angeles Supervisorial District 2

Year 1

Accounting / Audit cost allocated to this project = $\$80,000 \times 4.5\% = \$3,600$.

Insurance costs allocated to this project = $\$19,000 \times 4.5\% = \855

Equipment Rental (copier, postage machine) allocated to this project = $\$3,320 \times 4.5\% = \149 .

Printing and Reproduction allocated to this project = $\$2496 \times 4.5\% = 112$

Postage allocated to this project = $\$6,000 \times 4.5\% = 270$.

GRAND TOTAL: \$ 100,000

COALITION TO ABOLISH SLAVERY & TRAFFICKING (CAST)

Development of a Collaborative County Response and Services for Commercially Sexually Exploited Children & Transitioned Aged Youth Los Angeles Supervisorial District 2

Year 2

PERSONNEL

Position	Name	Computation		12-Month
		Annual Salary	FTE%	Cost
Program Coordinator	New Hire	\$ 50,000	x 100%	\$ 50,000
		Total FTE:	1.00	
		SUB-TOTAL:		\$ 50,000

The Project Coordinator (.50 FTE) - will serve as the lead and primary point of contact for the project. They will facilitate information gathering, and stakeholder meetings of direct service providers. They will also provide direct services and coordinate community based services to CSEC and TAY victims of human trafficking. Please see services listed below.

FRINGE BENEFITS

Benefit Type	Computation		Cost
	monthly cost *		
	FTE%	mos.	
Medical / Dental	\$ 750	x 12	\$ 9,000
Retirement	\$ 50,000	x 3%	\$ 1,500
Staff Parking	\$ 95	x 12	\$ 1,140
Payroll Taxes / Fees	\$ 50,000	x 8.25%	\$ 4,125
		SUB-TOTAL:	\$ 15,765
		Total Personnel & Fringe Benefits:	\$ 65,765

Health Benefits - CAST has developed a comprehensive benefits package to support employee health and
Retirement - is calculated at 3% of the total compensation paid to project staff paid for the first year of the
Staff Parking - per employee is \$95 per month. Staff parking is calculated by monthly cost (\$95) * total FTE
Payroll Taxes / Fees - are calculated at 8.25% of total salaries for the first year of the project.

TRAVEL

Local Parking and Mileage	\$ 50.00	x 12	\$ 600
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COALITION TO ABOLISH SLAVERY & TRAFFICKING (CAST)

Development of a Collaborative County Response and Services for Commercially Sexually Exploited Children & Transitioned Aged Youth Los Angeles Supervisorial District 2

Year 2

Local Parking & Mileage: Parking and Mileage costs are for project staff conducting project related business such as meetings, convening's and client direct service appointments (medical, dental, law enforcement, mental health, etc.). Costs = \$50 per month x 12 months. Project staff will be reimburse for mileage incurred for project activities at a rate of .55 per mile (governmentally approved mileage rate).

PROJECT EXPENSES

Equipment	Computation			Cost
Trainings/ Partner Convening's	\$	150	x 2	\$ 300
Direct Client Services	\$	1,666	x 12	\$ 19,992
Staff/Client Meeting Space	\$	410	x 12	\$ 4,920
Telecommunications	\$	227	x 12	\$ 2,726
Project Supplies	\$	59	x 12	\$ 709
TOTAL:				\$ 28,648

Trainings / Partner Convenings: In the 2nd year of the project, CAST will convene community service providers to provide training and technical assistance in serving CSEC and TAY victims of human trafficking.

Direct Client Services: CAST's trauma-informed services model is both holistic and rooted in empowerment, including: Emergency Response/24-hour Hotline, Specialized Legal Services, and Case Management. CAST employs a comprehensive case model that includes counseling support, basic necessities, transportation, clothing, basic necessities, housing, educational needs, benefits, obtaining identity documents, and providing medical and mental health resources. Additionally CAST, provides life skills works shops for survivors. Most of direct client services are covered by CASTs existing service model and/or through its coalition of service providers. However, there will be costs incurred during the 1st year of services provision that will require payment. CAST will allocate \$500 per client for services requiring payment.

Project Supplies: CAST will allocate \$59.12 per month to project supplies which include general office supplies as well as meeting facilitation supplies.

Staff / Client Meeting Space: CAST will allocate \$4923 to office and meeting spaces for client appointments/interviews and partner meetings.

Telecommunications: CAST will allocate \$224 per month to telecommunications (Office phones, cell phones, and 24-hour Intake Line).

OTHER COSTS

COALITION TO ABOLISH SLAVERY & TRAFFICKING (CAST)

Development of a Collaborative County Response and Services for Commercially Sexually Exploited Children & Transitioned Aged Youth Los Angeles Supervisorial District 2

Year 2

				Computation	Cost
Audit	\$	300	x	12	\$ 3,600
Insurance	\$	71	x	12	\$ 855
Equipment Rental	\$	12	x	12	\$ 149
Printing Reproduction	\$	9	x	12	\$ 112
Postage	\$	23	x	12	\$ 270
				TOTAL:	\$ 4,987
General Operating costs will be allocated to this project at 4.5%					
Accounting / Audit cost allocated to this project = \$80,000 x 4.5% = \$3,600.					
Insurance costs allocated to this project = \$19,000 x 4.5% = \$855					
Equipment Rental (copier, postage machine) allocated to this project = \$3,320 x 4.5% = \$149.					
Printing and Reproduction allocated to this project = \$2496 x 4.5% = 112					
Postage allocated to this project = \$6,000 x 4.5% = 270.					

GRAND TOTAL: \$ 100,000